

## COUNCIL MINUTES

## SPECIAL WORKSHOP MEETING

January 4, 2011

A special workshop meeting of the City Council of the City of Jacksonville was held Tuesday, January 4, 2011 beginning at 5:00 PM in Council Chambers of the Jacksonville City Hall. Present were: Mayor Sammy Phillips, presiding; Mayor Pro-Tem Michael Lazzara and Council Members: Jerry A. Bittner, Fannie K. Coleman, Randy Thomas, and Bob Warden. Councilman Jerome Willingham was out of town and unable to attend. Also present were: Richard Woodruff, City Manager; Ron Massey, Assistant City Manager; Glenn Hargett, Communications and Community Affairs Director; Mike Yaniero, Police Chief; Rick McIntyre, Fire Chief; Carmen Miracle, City Clerk; and John Carter, City Attorney. \*An audio recording of the Council Meeting is presently available for review in the City Clerk's Office.

CALL TO ORDER

Mayor Sammy Phillips called the meeting to order at 5:00 PM.

ADOPTION OF AGENDA

A motion was made by Councilman Warden, seconded by Council Member Coleman, and unanimously approved to adopt the agenda as presented.

FIRE STATION #2 UPDATE

Rick McIntyre, Fire Chief, stated that looking for the site of a single fire station cannot be done in a vacuum, therefore two presumptions were made - there were no significant areas proposed for annexation on the table at this time and Council's expectation continued to be improvement of service level opportunities whenever possible. Using the PowerPoint presentation attached to the official minutes as Exhibit A, Chief McIntyre reviewed for Council the Facility Study that was completed in May 2010 on the existing Fire Station #2. The primary recommendation was to build a new station in a better location. The move gave the City the opportunity to address the City's fire protection in a more effective way. Using GIS model data analysis, six scenarios were built to look at fire stations in different locations and to compare the effectiveness of each scenario. Distribution of fire stations had an impact on fire insurance ratings. When the current Class 3 rating was achieved, it was only achieved by 7/10 of a point, so even 1/10 of a point can have an effect on the rating.

Councilman Warden asked if the different colors shown also reflected the insurance point totals. Chief McIntyre stated that the colors reflected only response times. The insurance point totals were derived from the total area coverage. Calculations were based on only those areas inside the City limits and not any of the areas shown on the map that were outside the City limits.

Mayor Pro-Tem Lazzara asked about satellite stations and continuing to use those strategies. Chief McIntyre stated he felt the concept had value, and they may need to use a satellite in the Carolina Forest area. Even though it was close to Station 4, the current lack of available connector roads increased the time to reach the area.

Councilman Bittner asked if a financial model, as well as insurance code criteria, had been created for the proposed locations. Chief McIntyre stated that the costs were calculated two budgets ago and were probably not much more. The annual operating costs of a substation were about \$720,000 for round the clock – 15 firemen with 3 shifts of 5 firemen each. The main station downtown had 8 men on a shift as it operated two trucks.

Councilman Thomas asked if the cumulative property values in the districts were reviewed. Mr. Woodruff stated that the models were only based on fire response time. Councilman Thomas stated that it looked like there was a short response time in the bypass area, but that area wasn't very populated and a densely populated area may be sacrificed. Chief McIntyre stated that was an interesting point; however, it was unknown how any particular parcel would develop in the future.

Mayor Pro-Tem Lazzara stated he liked Scenario 2 in terms of coverage. In looking at our strategies for providing response support, he would like to see the use of specific response vehicles instead of dispatching a huge fire truck in a medical emergency. He felt there were areas where satellite stations would be effective and would like to see how our equipment could be better utilized. Chief McIntyre stated that temporary station 5 was a good example of how that worked with 2 people round the clock and a small truck. They could handle a lot of things by themselves initially with limited response, while others were on the way. It wouldn't give us an insurance credit, but it gave a definite improvement in the response time.

Mayor Phillips asked what actually qualified as an adequate response time. Chief McIntyre stated that response time was built on 3 factors – call processing time (under control of the dispatch center), turnout time (getting the units out of the station) and travel time to the location of the call. He stated that the 5 minute benchmark was the key benchmark looked at in

saving lives. The goal or standard was 85% of the calls within 7 minutes. About 64% of the calls were medical calls and all Jacksonville firefighters were EMTs.

From a staff standpoint, the best scenarios presented were Scenarios 5 and 2. Chief McIntyre stated the best location to build Station 2 was on Gum Branch as it allowed the City to build into the future with better coverage. Mr. Woodruff noted that in time it would be beneficial to build five stations, but by building Station 2 on Gum Branch, Council should also consider that the full plan would be to build a station in the vicinity of 17/Bypass so it becomes the hub to feed the outer stations.

Mayor Pro-Tem Lazzara asked if Station 2 moved to Gum Branch, should the City consider moving the current satellite station to the old Station 2 building until it could be decided where to build Station 5. He liked this idea more than the idea to build Station 5 on the outskirts of an area that may or may not be annexed. He also felt if 60% of our calls were medical calls, we needed to be better equipped for that than sending out a ladder truck. If we're looking 20 years out, we need to look at some of those efficiencies.

Mr. Woodruff stated that County EMS were first responders for medical emergencies, but the reason our medical calls were so high was because the County only had one EMS station within City limits. Because of that deficiency, the City has chosen to use our fire personnel. We may want to look at how to put paramedics on our payroll or work with the County for them to establish more locations inside the corporate limits. We could also look at a smaller truck so the large trucks weren't run each time there was a medical emergency.

Chief McIntyre stated that it had to be kept in mind the overall impact of what we do now and what we do in the future. The items that gave us credit for fire insurance rating purposes were stations, equipment and people. We had to look for a balance of economy, efficiency and effectiveness and keep working on it.

Councilman Warden thanked Chief McIntyre and Mr. Massey for looking outside of the box and not hiring a consultant to run the scenarios. The presentation was very helpful in looking at where Council needed to locate future fire stations.

Mr. Woodruff asked Council if they were comfortable in having the City Attorney look for options on Gum Branch Road.

Council indicated their consensus to take exploratory steps in looking for available land on Gum Branch Road.

RECESS/RECONVENE

Mayor Phillips recessed the meeting at 6:07 PM for a short break. Mayor Phillips reconvened the meeting at 6:24 PM.

REDISTRICTING INFORMATION

Using the PowerPoint presentation attached as Exhibit A, John Carter, City Attorney, and Glenn Hargett, Communications and Community Affairs Director, reviewed redistricting information. Mr. Carter stated that Onslow County was under the Voting Rights Act and the City was mandated by the State to evaluate the voting wards after each 10 year Census. Because there probably would be more than a 10% deviation in some of the wards, there would be redistricting. When drawing new lines, no action could be taken to lessen the chance of a minority to be elected in the two minority wards. The process would include drawing new lines, Council taking action, and then pre-clearance by the US Department of Justice.

Mr. Hargett stated that the redistricting data needed would not be available until April 1, 2011, but staff would have to wait until the group quarters population (Marine barracks) was released. Because 18% of our population lived in group quarters, that information was needed before staff could move forward. This could cause a delay in the 2011 elections process, as it had in the past.

Mr. Hargett reviewed the City's redistricting process followed in 1990 and 2000 and provided options for the Council to consider for 2010. He also presented a potential timeline for approvals, candidate filing and election. Mr. Hargett felt there would be a need to redistrict because of the growth patterns the City had seen since 2000.

Councilman Thomas asked if redistricting was going to be common throughout NC municipalities. Mr. Carter stated that most of the southern states were covered by the Voting Rights Act, so all counties affected would need to file with the US Justice Department. This was why there could be a backlog at the Justice Department, and it was important to have complete information when submitting for final approval.

Mayor Pro-Tem Lazzara asked if direction was needed from Council. Mr. Woodruff stated general direction was needed and asked if Council was comfortable with Mr. Hargett and Mr. Carter leading the staff effort relative to redistricting. Council would also have to determine what committee process would be used and who would make it up.

Mayor Pro-Tem Lazzara stated he had no issues with Mr. Hargett and Mr. Carter heading the program and Council could appoint members to the committee. Mayor Phillips asked Mr.

Hargett to provide a list of suggested committee members for Council to review. Council Member Coleman asked how large the committee should be and Mr. Hargett stated it should be a small committee of no more than 5 persons.

Council indicated their approval and asked that a list of suggested committee members be provided at a future meeting.

#### LEGISLATIVE AGENDA

Mr. Woodruff stated he had planned on presenting Council items to consider for the legislative agenda for the upcoming joint session with the legislative delegation, the County Commission and the City Council; however, because of time constraints, the items would be forwarded electronically to Council. They could decide what items should be placed on the agenda or if any additional items should be added, then let him know.

#### FREEDOM FOUNTAIN PROJECT

Mr. Woodruff stated that he had hoped to review again with Council the computer graphics on the Freedom Fountain concepts; however, because of time constraints, he provided Council with the schedule staff planned to follow for public input. Staff would be showing the concept plans to the Civic Affairs Committee, the Beautification & Appearance Commission and the Planning Board. From a public standpoint, information would be provided on G10 and an online survey for public input would be provided on the website. The goal was to have the fountain built by September 11, 2011.

Council indicated their approval for staff's public input plan.

#### ADJOURNMENT

A motion was made by Mayor Pro-Tem Lazzara, seconded by Councilman Thomas, and unanimously adopted to adjourn the meeting at 6:53 PM.

Adopted by the Jacksonville City Council in regular session this 18<sup>th</sup> day of January, 2011.

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Sammy Phillips, Mayor

ATTEST:

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Carmen K. Miracle, City Clerk

**Jacksonville City Council**



**Special Workshop Meeting  
January 4, 2011**

**Agenda**

1. Fire Station #2 Update
2. Redistricting Information
3. Legislative Agenda
4. Freedom Fountain Project




**Fire Station #2 Update**

**Facility Study**

Facility Study For:  
**City of Jacksonville, NC  
Fire Station #2**

- Completed May 2010
- Stewart, Cooper, Newell Architects
- Recommendations & Options

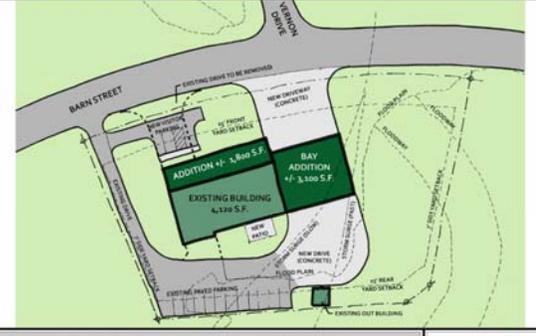


Station 2  
5-3-10



**Study Options**

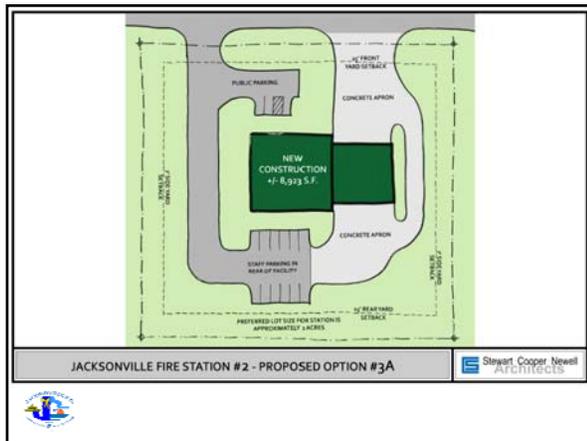
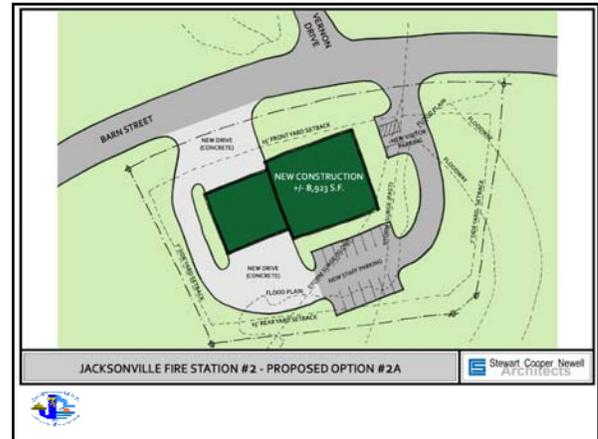
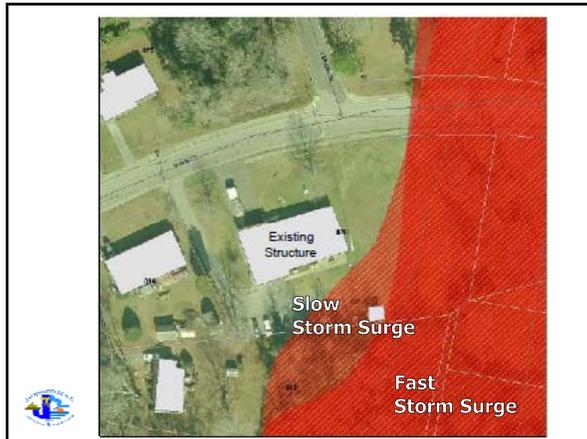
1	Renovate /expand existing building on current site
2	Build new station on current site
3	Build new station at better location

JACKSONVILLE FIRE STATION #2 - PROPOSED OPTION #1A



Stewart Cooper Newell  
ARCHITECTS



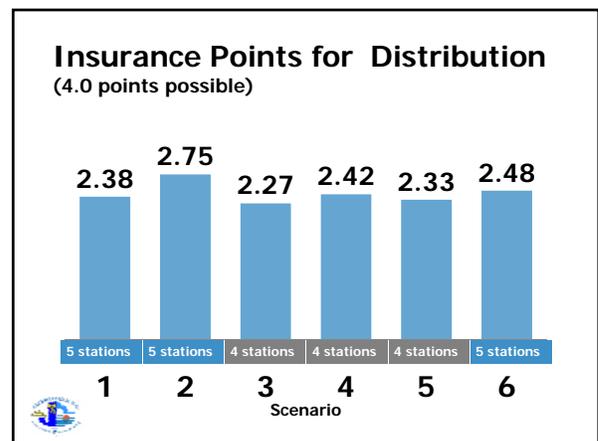
### Study Recommendation

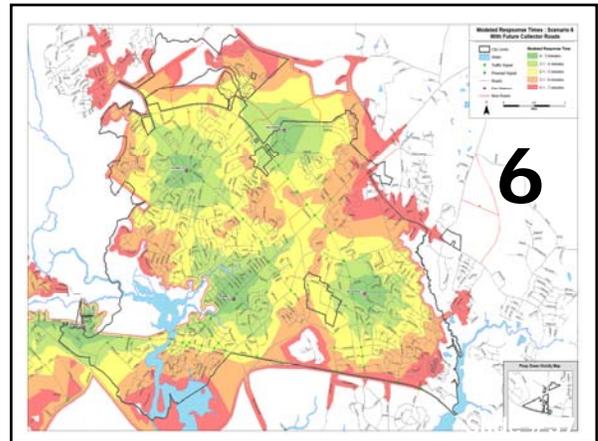
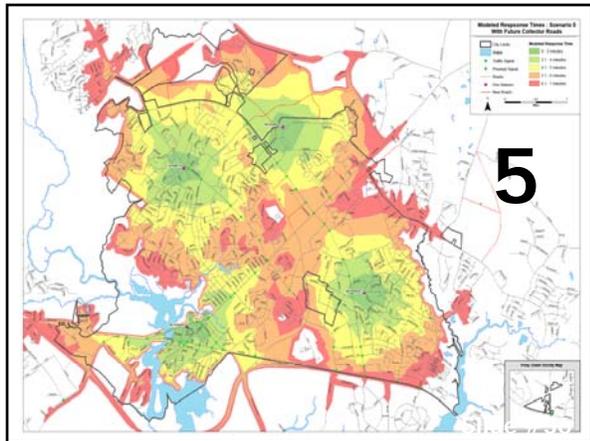
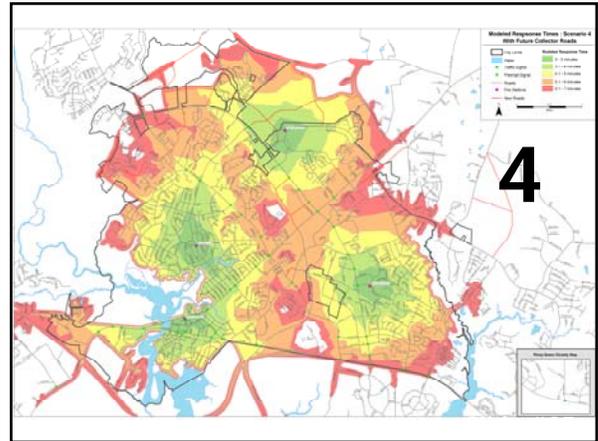
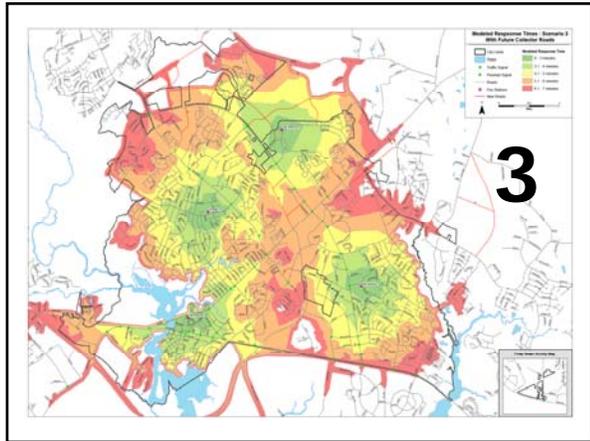
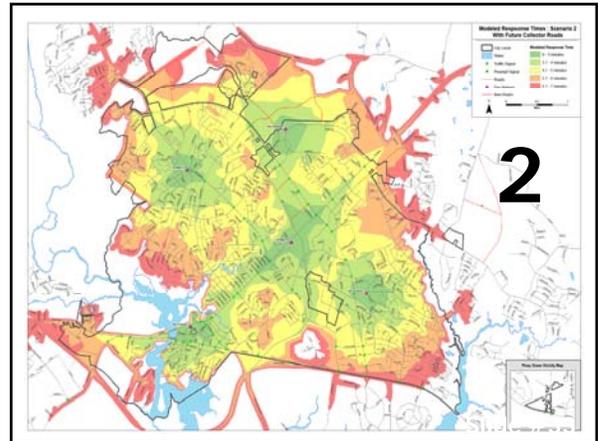
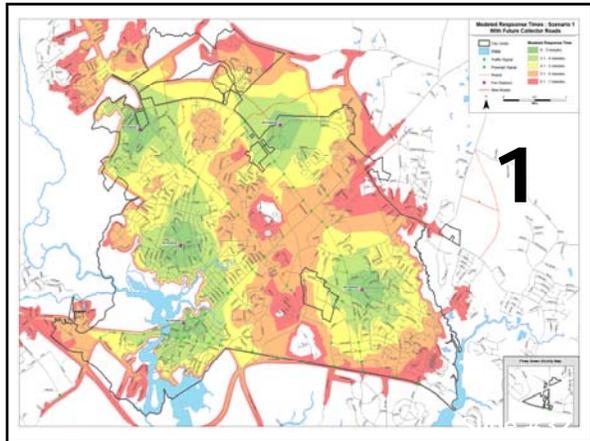
**Primary**  
 "Immediately begin reviewing available properties for the adoption of Option #3 so that the project can move forward in an expeditious manner."

**Secondary**  
 "If a suitable site cannot be located, Option #2 would be the secondary recommendation of the consultant."

### Proposed Fire Station Locations

Scenario 1	Scenario 2	Scenario 3	Scenario 4	Scenario 5	Scenario 6
← Murrill Circle →					17/Henderson
Barn St.	Gum Branch	Doris Ave.	Henderson	Gum Branch	Gum Branch
← Huff Drive →					
← Commons →					
Westmont	17/Bypass				Yopp Rd.
5 Stations	5 Stations	4 Stations	4 Stations	4 Stations	5 Stations

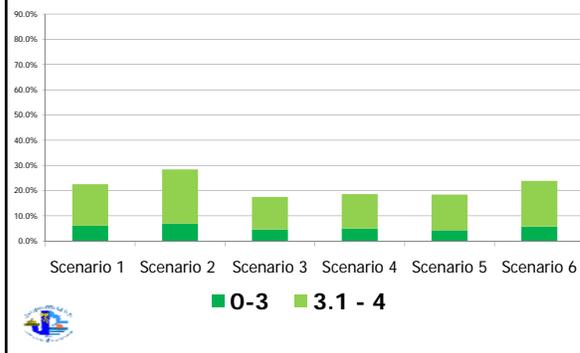




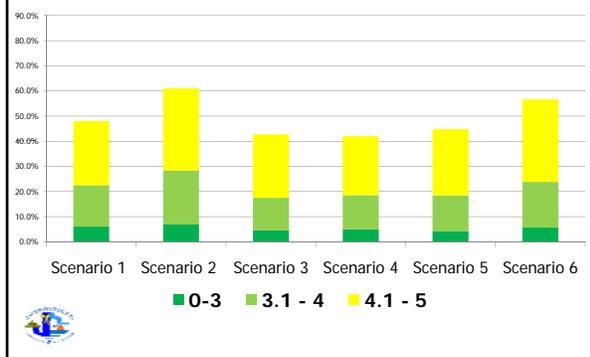
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← Huff Drive →					
← Commons →					
Westmont	17/Bypass				Yopp Rd.
5 Stations	5 Stations	4 Stations	4 Stations	4 Stations	5 Stations

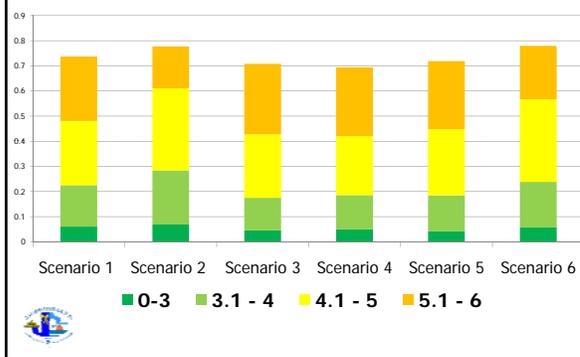
### City Area Within 4 Minutes



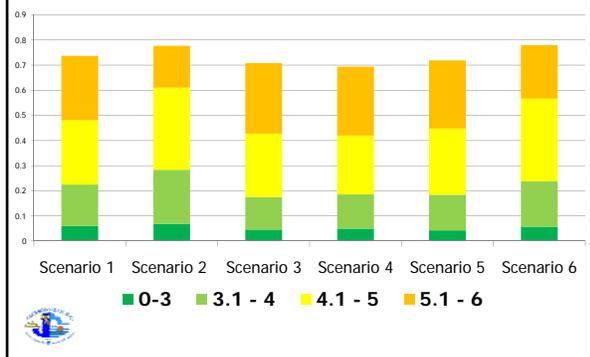
### City Area Within 5 Minutes



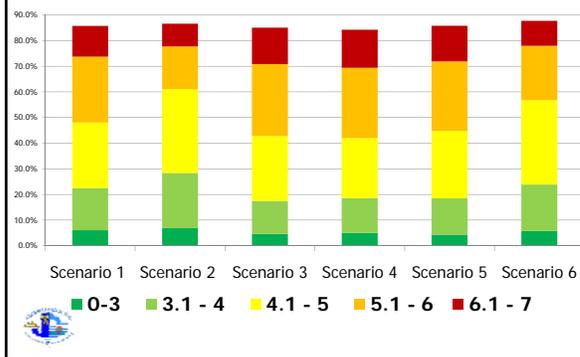
### City Area Within 6 Minutes



### City Area Within 6 Minutes



### City Area Within 7 Minutes



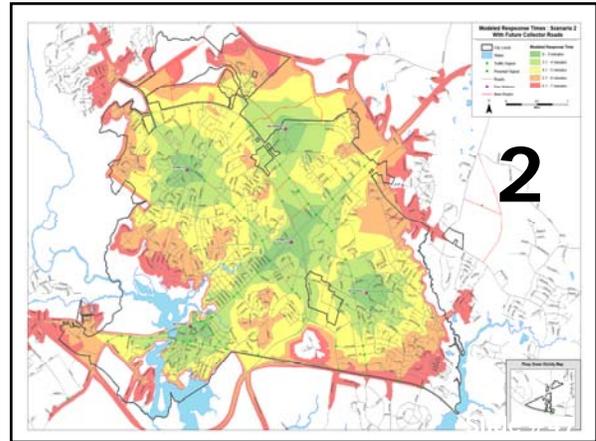
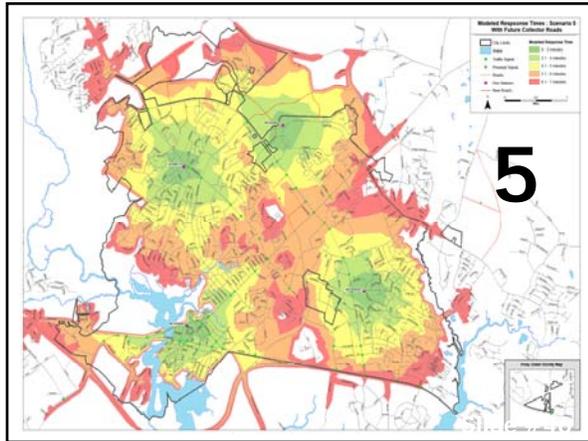
### Proposed Fire Station Locations

	Best (1)	Worst(1)		Worst(2)	Best (2)
Scenario 1	Scenario 2	Scenario 3	Scenario 4	Scenario 5	Scenario 6
	← Murrill Circle →				17/Henderson
Barn St.	Gum Branch	Doris Ave.	Henderson	Gum Branch	Gum Branch
	← Huff Drive →				
	← Commons →				
Westmont	17/Bypass		Westmont		Yopp Rd.
5 Stations	5 Stations	4 Stations	5 Stations	4 Stations	5 Stations



### Proposed Fire Station Locations

	Scenario 1	Scenario 2	Scenario 3	Scenario 4	Scenario 5	Scenario 6
<b>ISO</b>	2.38	2.75	2.27	2.42	2.33	2.48
<b>3 Min</b>	6.0%	6.9%	4.6%	5.0%	4.3%	5.7%
<b>4 Min</b>	16.5%	21.5%	12.9%	13.6%	14.1%	18.2%
<b>5 Min</b>	25.6%	32.7%	25.3%	23.4%	26.3%	32.8%
<b>6 Min</b>	25.6%	16.6%	28.0%	27.4%	27.1%	21.2%
<b>7 Min</b>	12.0%	8.9%	14.2%	14.8%	13.9%	9.7%
<b>Total</b>	85.7%	86.6%	85.0%	84.1%	85.8%	87.7%
<b>Stations</b>	5	5	4	4	4	5



## Redistricting Information

### Why Redistrict?

- Onslow under Voting Rights Act
- State law mandates Cities evaluate districts



### Why Redistrict?

#### Concept of "One person, One vote"

- US Supreme Court judgments 60's
- Must have equal districts



### Court Test

#### 10% Rule

- Take 2010 Census Number
- Divide by 4 (our number of wards)
- Produces "ideal ward"



### Court Test

#### 10% Rule

- Learn new population of Wards
- Take Deviation of **most** populous ward
- Take Deviation of **least** populous ward
- If total exceeds **10**, then redistrict



### 2000 Situation

Estimated  
Population

Population 65,557  
Ideal Ward 16,389

**2000 "Formula" result: 22.4**



### Retrogression

No action can be taken to lessen the chance of a minority to be elected



### Process

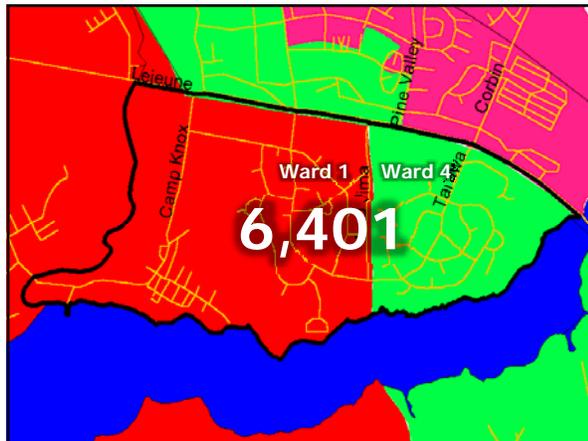
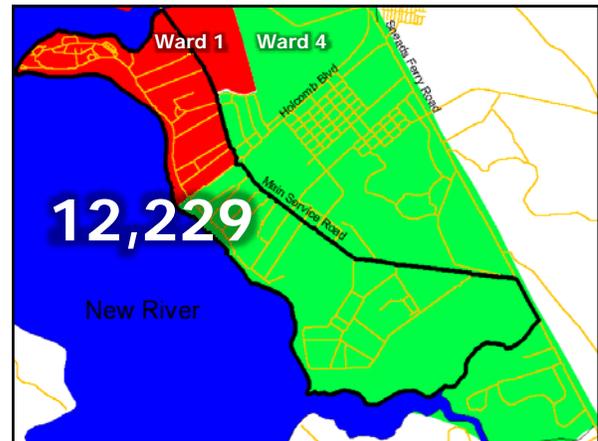
- Draw Lines
- Council Action
- US Justice Department Approval



**Data**

**United States  
Census  
2010**

- PL874 Data out by April 1, 2011
- Detail later
  - July 2001 Group Quarters Population

**Data**

- Election History
  - On file: Voting results since 2002
  - On file: Filers demographics since 2002
- Past results
- Past public input sessions



**1990 Redistricting**

- Hired Demographer
  - \$50,000
- Retained Elections Law Counsel
  - \$50,000 Budgeted



**1990 Redistricting**

- Committee
  - Council Member, Attorney, Manager
- Two Public Meetings
- Suit filed as system was being developed



### 1990 Redistricting

- Filers: Prevailing Party
- Appeal Consideration:
  - Process in progress
  - Final decision not match suit
- City Paid: \$134,600



### 2000 Redistricting

- Demographic Services by Staff
  - \$250
- Retained Elections Law Legal Counsel
  - \$50,000 Budgeted
  - \$6,250 Spent



### 2000 Redistricting

- Committee
  - 2 Council Members
  - 2 Former Council Members
  - Staff: City Attorney & Community Affairs
- Staff Desire:
  - Annexations: Automatic determination



### 2000 Redistricting

- Public Input Sessions
  - Neighborhood Meetings
  - Special Populations
- Push out reports
- Process Discussion Very Public
- Follow with Council Public “Hearing”



### 2000 Redistricting

- Committee Meetings
  - Very Open
  - Background Materials
  - Recorded Minutes
- Historical Information Important
- Committee Direction



### 2000 Redistricting

- Discussion of “Neighborhoods”
  - Gave Direction
- GIS Demonstration
  - Live
- Staff presented three proposals
- Committee Held Input Sessions



### 2000 Redistricting

- Committee Recommended Changes
  - Adopted modification of one plan
- Presentation To Council
- Formal Public Hearing
- Adopted



### Options

- Council: Redistrict
- Group from Council
- Redistricting Group Arm's Length from Council



### An Option

- Group Appointed by Council
- Holds public input sessions
- Informs Council of Input
  - Gets direction
- Draws lines
- Delivers to Council



### Note

- 2005 Staggered Election System
  - Provided additional staff experience
  - Used same election attorney as 2000
- Staff has increased Census and Data resources
  - Voting history
  - Election history



### Note

- Technology
  - Improved since 2000
  - Used in 2005
- Potential Goal
  - Tweak Wards
  - Maintain Minority Majority Wards
  - Provide for future growth
    - As best you can



### Required

- Council holds public hearing
- Council approves plan
- Submission to US Justice Department



### Normal Election Year

- July Candidate Filing
- November Election
- Office in December

A horizontal timeline bar is divided into two sections for 2001 and 2002. Each section contains 12 numbered boxes representing months. Two blue arrows point upwards from below the timeline: one to the 7th box of 2001 labeled 'Filing', and another to the 11th box of 2001 labeled 'Election'. A small logo is in the bottom left corner.

### 2000 Result

- First Data: March 2001
- Detail Data: July 2001
- Council Approves Plans: August 2001
- US Justice Dept Filing: October 2001

A horizontal timeline bar is divided into two sections for 2001 and 2002. Each section contains 12 numbered boxes representing months. Three blue arrows point upwards from below the timeline: one to the 3rd box of 2001 labeled 'First Data', one to the 7th box of 2001 labeled 'Detailed Data', and one to the 10th box of 2001 labeled 'Plan Sent'. A small logo is in the bottom left corner.

### 2000 Result

- Justice Approval: Dec 2001
- Candidate Filing: February
- General Assembly Action
- Election: September 2002

A horizontal timeline bar is divided into two sections for 2001 and 2002. Each section contains 12 numbered boxes representing months. Three blue arrows point upwards from below the timeline: one to the 12th box of 2001, and two to the 2nd and 3rd boxes of 2002. A small logo is in the bottom left corner.

### Potential Timeline

- First Data: March 2011
- Detail Data: July 2011
- Council Approves Plans: August 2011
- US Justice Dept Filing: October 2011

A horizontal timeline bar is divided into two sections for 2011 and 2012. Each section contains 12 numbered boxes representing months. Three blue arrows point upwards from below the timeline: one to the 3rd box of 2011 labeled 'First Data', one to the 7th box of 2011 labeled 'Detailed Data', and one to the 10th box of 2011 labeled 'Plan Sent'. A small logo is in the bottom left corner.

### Potential Timeline

- Justice Approval: Dec 2011 or Jan 2012
- Candidate Filing: February or March
- Election: March or April 2002
- Take Office: Following Month

A horizontal timeline bar is divided into two sections for 2011 and 2012. Each section contains 12 numbered boxes representing months. Three blue arrows point upwards from below the timeline: one to the 12th box of 2011, and two to the 2nd and 3rd boxes of 2012. A small logo is in the bottom left corner.

### 2010 General Assembly Action

- Provisions for Delay of Election
- 30 Days before filing
- Public Hearing
- Council Action

A horizontal timeline bar is divided into two sections for 2011 and 2012. Each section contains 12 numbered boxes representing months. Three blue arrows point upwards from below the timeline: one to the 12th box of 2011, and two to the 2nd and 3rd boxes of 2012. A small logo is in the bottom left corner.

## **Future Decisions**

- Who to Redistrict
- Use of Staff
- Delay of Election
  - Can't act until June

